

**PROGRESS REPORT NUMBER 15 ON THE HOPI TRIBE'S INVOLVEMENT AS A
COOPERATING AGENCY IN THE GLEN CANYON DAM ENVIRONMENTAL
IMPACT STATEMENT**

Prepared and Submitted by

Kurt E. Dongoske
Tribal Archaeologist
Cultural Preservation Office

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Reviewed and Approved by

Leigh Jenkins, Director
Cultural Preservation Office
The Hopi Tribe

Submitted to

Mr. Dave Wegner, Program Manager
Glen Canyon Environmental Studies
Bureau of Reclamation
P.O. Box 22459
Flagstaff, Arizona 86002-2459

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Introduction

According to the objectives outlined in the cooperative agreement, this report will address the progress and action that has been accomplished by the Cultural Preservation Office for the period beginning January 1, 1995 until March 31, 1995, the second quarter of the 1995 fiscal year, towards fulfillment of those objectives. This report fulfills the March 31, 1995 deliverable requirement of the cooperative agreement between the Bureau of Reclamation and the Hopi Tribe.

Progress Completed Towards Fulfillment of Objectives

The first objective is to identify sensitive cultural resource concerns to ensure that they are included in the planning phase of the Glen Canyon Dam Environmental Impact Statement. Since the Final EIS was submitted by the Bureau of Reclamation to the Environmental Protection Agency in March of this year which effectively terminated the NEPA EIS process, the major efforts to satisfy this objective have already been realized. The remaining tasks that are currently being completed in terms of this objective is the finalization of the Hopi ethnohistoric/ethnographic report by Dr. T.J. Ferguson. This ethnohistoric/ethnographic report will be considered the supporting documentation for the data and positions concerning the Hopi Tribe that are contained within the Final EIS. To this end, Dr. Ferguson is in the process of finalizing the ethnohistoric/ethnographic report, however, prior to accomplishing this, Dr. Ferguson is waiting for approximately fifteen (15) ethnographic interviews to be finalized by the Cultural Preservation Office for incorporation into his report.

The second objective concerns assisting the GCD-EIS writing team in assessing the relative sensitivity of various cultural resource types. The ongoing process of fulfilling this objective had been primarily facilitated by Dr. Steven W. Carothers, of SWCA, Inc., who is under contract to the Cultural Preservation Office of the Hopi Tribe to represent the Hopi Tribe on the EIS Writing Team. Mr. Michael Yeatts, archaeologist, with the Cultural Preservation Office also represented the Hopi Tribe on the EIS Writing Team and assisted in the realization of this objective. As stated above, since the Final EIS was released by the Bureau of Reclamation in March, the EIS Writing Team has been disbanded and this objective is no longer applicable.

The third objective concerns assisting the Glen Canyon Environmental Studies in the identification and interpretation of sacred Hopi sites and other sensitive aspects that are related to the archaeological sites.

Archaeological Survey of the LCR

Towards the completion of this objective, Mr. Michael Yeatts, Hopi/GCES Archaeologist, organized and conducted a cultural resources inventory of the lower Little

Colorado River Gorge, from Blue Springs to the confluence with the Colorado River. Mr. Yeatts submitted to the Cultural Preservation Office a preliminary draft report of this survey entitled *A Cultural Resource Inventory of the Lower Little Colorado River, Coconino county, Arizona*. The preliminary draft report was reviewed and suggested revisions presented by the Hopi Tribal Archaeologist. Currently, Mr. Yeatts has finalized the suggested revisions and is elaborating on portions of the final survey report. The second draft of this report is being submitted to the Cultural Preservation Office for review and editing by the Tribal Archaeologist and will then be subjected to an overall review and approval by the Cultural Resources Advisory Task Team. The Cultural Resources Advisory Task Team will provide critical evaluation and comment regarding all Hopi ethnographic information contained within this report and determine if any of the ethnographic information is considered too sensitive to be released.

Last Cooperating Agencies Meeting

On January 11, 1995, Mr. Kurt Dongoske, Tribal Archaeologist, attended the last Glen Canyon Dam EIS Cooperating Agencies meeting held at the La Quinta Inn in Phoenix, Arizona. During this meeting, Mr. Gold presented plaques of appreciation from the Bureau of Reclamation to each of the Cooperating Agencies.

Also during this meeting, the Bureau of Reclamation stated that they have received the finalized Biological Opinion from the United States Fish and Wildlife Service and that the Bureau of Reclamation is moving forward to implement the Reasonable and Prudent Alternative.

First Meeting of the Transitional Technical Work Group

On January 12, 1995, Mr. Kurt Dongoske attended the first meeting of the Transitional Technical Work Group held at the La Quinta Inn in Phoenix, Arizona. This meeting was facilitated by the triumvirate of Mr. Gold, Bureau of Reclamation, Dr. Duncan Patton, Senior Scientist for the Glen Canyon Environmental Studies, Center for Environmental Studies, Arizona State University, and Mr. Rob Armberger, Superintendent, Grand Canyon National Park.

The primary purpose of the meeting was to discuss the organization and structure of this transitional technical work group as a coordinated body. Mr. Gold encouraged everyone to voice their big issue concerns regarding the future management of the dam and the Grand Canyon ecosystem. The organization of this group is under the assumption that the Secretary of the Interior will approve the Adaptive Management Program as presented in the EIS. Moreover, the formulation of this group is to keep from having a potential 2 year hiatus between the release of the Final EIS, the signing of the Record of Decision, and the development of the Adaptive Management Program. Mr. Gold defined the group's role as providing advice and data for the Secretary's decision-making process. Additionally, the group will help direct the organization and establishment of the Colorado River Research

Center. It was agreed to at this meeting that the Transitional Technical Work Group meet at a minimum on a quarterly basis, more often if determined necessary.

Mr. Gold also asked each of the agencies or entities represented at the Transitional Technical Work Group to identify their representative. The Hopi Tribe, in a subsequent letter to Mr. Gold, identified Mr. Kurt Dongoske as the Hopi Tribe's representative.

Three (3) subgroups were formulated at this meeting to develop proposals on three issues: the development of the Research Center, the transitional monitoring of resources in the Grand Canyon, and the Section 106/Programmatic Agreement. Mr. Dongoske, representing the Hopi Tribe, is currently involved in all three subgroups. Mr. Gold directed the subgroups to meet and develop recommendations regarding each of the three issues for presentation at the next Transition Technical Work Group meeting.

Meetings of the Glen Canyon Dam Programmatic Agreement Tribal Signatories

On January 20, 1995, Mr. Leigh Jenkins, Director, Mr. Walter Hamana, Research Assistant, Mr. Michael Yeatts and Mr. Kurt Dongoske represented the Hopi Tribe at a meeting of the Tribes that are signatories to the Glen Canyon Dam Programmatic Agreement at the GCES offices in Flagstaff. The purpose of this meeting was to discuss the development of the traditional cultural property section of the Historic Preservation Plan. The outcome of this meeting was that each Tribe would define "traditional cultural property" in their own terms and submit to Roger Anyon these respective definitions to integrate into a single document for review and further development at the next meeting.

Mr. Yeatts developed the Hopi Tribe's traditional cultural property section for submission to Mr. Anyon and the development of an overall traditional cultural property section for the Historic Preservation Plan.

On March 17, 1995, Mr. Kurt Dongoske and Mr. Michael Yeatts represented the Hopi Tribe in a follow-up meeting of the Tribes that are signatories to the Glen Canyon Dam Programmatic Agreement. The meeting was held at the GCES offices in Flagstaff, Arizona and the purpose was to discuss the Historic Preservation Plan and the sections of the plan that the Tribes have been charged with developing, specifically those sections that pertain to the identification, evaluation, and future monitoring and management of traditional cultural properties. During this meeting, Mr. Yeatts volunteered to assemble the individual Tribal portions concerning traditional cultural properties and to develop a general statement regarding the identification and consideration of traditional properties within the context of western Anglo-Saxon concepts of historic preservation.

Transition Monitoring Subgroup Meeting

On February 22, 1995, Mr. Kurt Dongoske, representing the Hopi Tribe, attended a meeting of the Transition Monitoring Subgroup held at the Center for Environmental Studies,

Arizona State University, in Tempe, Arizona. The meeting was chaired by Dr. Duncan Patton, who stated that the purpose of this meeting was to put flesh on the bones of the transition monitoring outline developed by Patton and Wegner and submitted earlier to the participants at this meeting. Moreover, it was important to develop the transition monitoring plan enough so that it could be presented to the Transition Technical Work Group. Mr. Dongoske expressed a concern that the monitoring of cultural resources that is occurring as a result of the Programmatic Agreement is not being integrated into the overall monitoring of the Grand Canyon ecosystem. Moreover, it is extremely important that the cultural resources monitoring be integrated into the transition monitoring plan and the future long term monitoring program in order for cultural resources and the associated concerns of the Tribes to become apart of the Adaptive Management equation.

Glen Canyon Environmental Studies/Colorado River Archives Workshop

Between February 23-24, 1995, Mr. Yeatts and Mr. Dongoske attended a workshop, held at the Woodlands Plaza hotel in Flagstaff, on the archiving of the scientific data and reports from the Glen Canyon Environmental Studies program. Mr. Dave Wegner defined the goals of this workshop". . . as how do we make the scientific data available to the general public, other researchers, students, etc. within the legal parameters of the Bureau of Reclamation." Mr. Wegner recognized the important role the Tribal entities have had in this process and the sensitive nature of archiving and managing any ethnographic or tribal information.

Throughout this meeting the tribal representatives expressed their concerns regarding the protection and insuring the confidentiality of ethnographic information that may have been supplied by the tribes. Of specific concern, was keeping tribal data exempt from the Freedom of Information Act. The Tribes also expressed concern that if the majority of the scientific data was to be archived in an electronic format, that each of the Tribes receive financial and technical support from the Bureau of Reclamation to bring them to an appropriate technical and infrastructural level where they would be able to effectively participate in this program. As it now stands, most of the Tribes do not have the communication, electronic, or infrastructural facilities on their respective reservation to participate in this program.

Glen Canyon Environmental Studies Archival Program Tribal Advisory Team Meeting

Subsequent to the general archival workshop, a meeting was conducted between the Mr. Wegner, the Museum of Northern Arizona, the various professional archival consultants and the participating Tribal groups regarding specific tribal concerns and issues relative to the development of the archival program. This meeting was held at the Woodlands Plaza hotel in Flagstaff, Arizona. Issues raised by the various Tribes represented focused on maintaining the confidentiality and restricted access to sensitive ethnographic information and the commitment of the Bureau of Reclamation in helping the respective Tribes to develop their infrastructures on the reservations so that they can effectively participate in the archival

program. Also, issues relative to copyright law and intellectual property rights concerning ethnographic information were discussed. The issues of confidentiality and intellectual property rights are extremely important to the Hopi Tribe. The Hopi Tribe will continue to be actively involved in the future development of any research guideline or protocol regarding access to the scientific and ethnographic data that is a part of the archival program.

Research Center Subgroup Meeting

On March 9, 1995, Mr. Yeatts, representing the Hopi Tribe, attended the Research Center subgroup meeting held at the Center for Environmental Studies, Arizona State University, Tempe. At this meeting the general role, functions, and funding for the Research Center were discussed. The result of the meeting and the recommendations were presented at the following Transition Technical Work Group meeting held on March 23, 1995.

Glen Canyon Environmental Studies Non-use Value Economics Meeting

On March 22, 1995, Mr. Kurt Dongoske, representing the Hopi Tribe, attended a meeting of the GCES Non-use Value Committee at the US Fish and Wildlife Service's offices in Phoenix, Arizona. The purpose of the meeting was to review the final results of the Passive Non-use Value Study conducted by HBRS, Inc. Various statistical analyses of the response categories were presented and future analytical methods proposed. Mr. Dongoske expressed an interest in how the study responses concerning Native Americans varied regionally across the country and how this compared with the responses from the market area.

Second Meeting of the Transitional Technical Work Group

On March 23, 1995, Mr. Kurt Dongoske, Mr. Michael Yeatts, and Dr. Steve Carothers, representing the Hopi Tribe, attended the second meeting of the Transitional Technical Work Group held at the La Quinta Inn in Phoenix. During this meeting, Mr. Rick Gold introduced the Transition Secretary's Designate to the Transitional Technical Work Group. This individual will act as the liaison between the Transitional Technical Work Group and the Secretary's office. It was announced by the Bureau of Reclamation that the Final EIS was filed, on Tuesday, March 21, 1995, with the Environmental Protection Agency and concurrently mailed to the participating agencies, interest groups, and general public from Denver. Also during this meeting, individual reports were presented by the various subgroups.

Other Efforts Towards the Completion of this Objective

Mr. Yeatts, who is stationed at the GCES offices in Flagstaff, is the Hopi Cultural Preservation Office's representative at numerous meetings regarding all aspects of the Glen Canyon Environmental Studies. These include meetings on economics, fish studies, non-use value economics, and GCES staff meetings.

During this time Mr. Yeatts has been coordinating and organizing a joint Hopi/Zuni river trip to occur in May. The purpose of this river trip is for the Hopi and Zuni cultural advisors to discuss appropriate methods for managing and preserving ancestral sites located within the river corridor of the Glen and Grand Canyons.

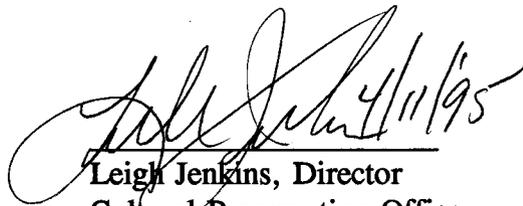
Mr. Yeatts will continue to monitor the Section 106 consultation process, between the Bureau of Reclamation, the National Park Service, the Arizona State Historic Preservation Office, the Advisory Council on Historic Preservation, and the concerned Native American Tribes. Throughout this process, Mr. Yeatts and Mr. Dongoske have been instrumental in commenting on and directing the development of the Programmatic Agreement and the associated Monitoring Plan for the treatment and consideration of Hopi concerns and cultural and historic properties within the Glen and Grand Canyons. Additionally, Mr. Yeatts and Mr. Dongoske are supplying comment and direction on the development of the Historic Preservation Plan.

Additional and related efforts to GCES were performed by Mr. Yeatts in the form of work on the GCES marketing plan, review of all National Park Service archaeological monitoring reports for both the Glen and Grand Canyons, review of the Final Biological Opinion, and attended a meeting at the Grand Canyon National Park concerning the Park Service's Grand Canyon General Management Plan.

The fourth objective of the Hopi Tribe's involvement in the Glen Canyon Dam Environmental Impact Statement addresses Hopi assistance to the GCD-EIS writing team in the development, writing, and review of the environmental documents. This objective has been previously addressed by outlining the Cultural Preservation Office's actions and continuing involvement with the GCD-EIS and the GCES process under objective #2 and the involvement of Mr. Yeatts and Mr. Ferguson in the compilation and preparation of various documents that are submitted to the GCD-EIS writing team.

The above summarizes the Hopi Tribe's involvement as a Cooperating Agency in the development of the Glen Canyon Dam Environmental Impact Statement as of March 31, 1995. If you should have any questions concerning this progress report or if you need additional information please contact Mr. Leigh Jenkins, Director, or Mr. Kurt Dongoske, Tribal Archaeologist, at 602/734-2441, extension 202, or 602/734-6636.

REVIEW AND CONCURRENCE


Leigh Jenkins, Director
Cultural Preservation Office
The Hopi Tribe